

JANUARY- NOVEMBER 2019 EXPENDITURE BRIEF

PREPARED BY THE DIRECTORATE OF BUDGET

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INTRODUCTION

This brief presents an analysis of central government expenditure from January 2019 to November 2019. It aims to inform Senior Management on the composition of total expenditure by different classification, highlighting the absorption capacity of different budget entities (BEs), and give an indication of expenditure trends compared to the same period a year earlier. It should be noted that all expenditure referred to in this brief is solely Government Local Fund (GLF), and the report does not factor any donor funds (loans and grants), including projects across the country.

TOTAL GOVERNMENT EXPENDITURE

Government's total expenditure as of end November 2019 amounted to **D13.2 billion**, which represents an increment of 18% compared to the same period last year, as indicated in Table 1.

Table 1: Composition of Central Government Expenditure for November 2019

Budget Class	Jan - Nov 2018 Expenditure	% of Total Expenditure2	Jan - Nov - 2019 Exp.	% of Total Expenditure	Y-o-Y Growth
Personnel		25%	3,615,940,734	27%	31%
Emoluments	2,755,956,553				
Other		27%	3,501,330,116	27%	15%
Current	3,048,797,612				
Subventions		10%	1,986,056,888	15%	70%
to Public	1,169,097,850				
Corporations					
Debt Service		32%	3,529,123,087	27%	-2%
	3,597,195,158				
Capital		5%	577,517,366	4%	-4%
Development	598,815,702		·		
Total	11,169,862,876	100%	13,209,968,191	100%	18%
Expenditure					

Source: IFMIS

Personnel Emolument (PE) and Other Current (OC) collectively consumed 54 percent of total expenditure. Meanwhile, PE has increased from D2.7 billion in November 2018 to D3.6 billion in November 2019, representing a yearly growth of 31%, and mainly attributed to the 50 percent increase in salaries.

In comparison to last year, Debt Service decreased by 2 % from D3.59 billion to D3.52 billion whilst expenditure on Capital Development also decreased by 4% relative to last year. It also consumed 4% of the total expenditure as of end November 2019.

Table 2: Composition of Central Government Expenditure for November 2019 compared to Approved budget, Source: IFMIS

Budget Class	Approved Budget	Jan-Nov 2019 Exp.	% of Approved Budget Spent
Personnel Emoluments	4,218,569,000	3,615,940,734	86%
Other Recurrent	4,256,988,000	3,501,330,116	82%
Subventions to Public Corporations	2,422,365,000	1,986,056,888	82%
Debt Service	4,789,725,000	3,529,123,087	74%
Capital Development	1,411,492,000	577,517,366	41%
Total Expenditure	17,099,139,000	13,209,968,191	77%

Table 2 above compares the different budget classes against the 2019 approved budget, highlighting the absorption capacity by budget class. Personnel Emolument remains the highest spending budget class with 86% of its budget consumed as at end November 2019, whereas Capital development remains the lowest absorbing budget class with only 41% of its approved budget spent to date.

The different budget classes have collectively consumed 77% percent of the approved budget as at end November 2019.

Chart 1: Central Government Expenditure for End November 2019 compared to Approved budget, Source: IFMIS

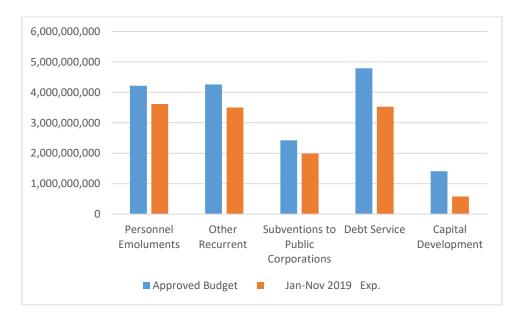


Table 3: Composition of Central Government Expenditure for End October 2019

Personnel Emoluments	Jan - Nov 2018 Exp.	% of Total PE	Jan - Nov 2019 Exp.	% of Total PE	Y-o-Y Growth
Basic Salary	1,153,925,607	42%	1,779,126,851	49%	54%
Wages	5,973,855	0%	0	0%	-100%
Allowances	1,339,480,330	49%	1,562,051,482	43%	17%
Civil Service Staff Loan	30,000,000	1%	5,000,000	0%	-83%
ECA	215,734,711	8%	258,423,634	7%	20%
Social Security Contributions	10,842,050	0%	11,338,766	0%	5%
Total PE	2,755,956,553	100%	3,615,940,734	100%	31%

Personnel Emolument increased from D2.7 billion in November 2018 to D3.6 billion in November 2019 with a year-to-year growth of 31 percent. Basic Salary constitutes 49 percent of total PE, which registered a growth of 54%, increasing from D1.1 billion in November 2018 to D1.7 billion November 2019. Allowance has increased by 17% as compared to same period last year, from D1.3 billion to D1.5 billion.

Table 3A: Decomposition of Personnel Emolument for November 2019 compared to Approved Budget

Personnel Emoluments	Approved Budget 2019	Jan-Nov 2019 Exp.	% of Approved Budget Spent
Basic Salary	2,192,863,000	1,779,126,851	81%
Contingency payroll	15,000,000		0%
Allowances	1,601,244,000	1,562,051,482	98%
ECA	404,212,000	258,423,634	64%
Civil Service Staff Loan	5,000,000	5,000,000	100%
Social Security Contributions	15,250,000	11,338,766	74%
Total PE	4,233,569,000	3,615,940,734	85%

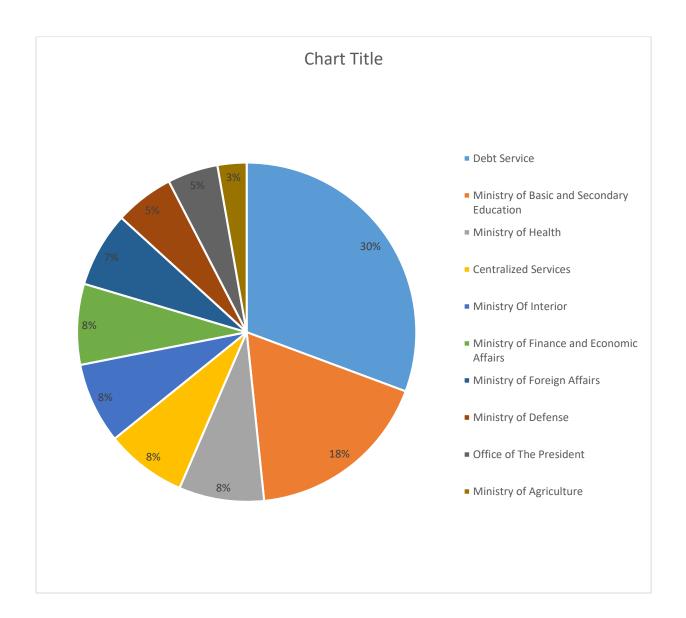
The table above shows the approved budget for PE as compared to January-November 2019 expenditure. Basic Salary expenditure has consumed 81% of its approved budget, whereas 98% of the Allowance approved vote has been consumed.

I. TOP TEN SPENDING BUDGET ENTITIES (BEs)

The top ten highest spending entities consumed 87% of total expenditure as of end November 2019. Debt Service and Ministry of Basic and Secondary Education top the list with compositions of 27% and 15% respectively.

Budget Entity	Jan-Nov 2019	% of Total
	Outturn	Expenditure
Debt Service	3,529,123,087	27%
Ministry of Basic and	2,035,201,003	15%
Secondary Education		
Ministry of Health	934,633,513	7%
Centralized Services	888,857,132	7%
Ministry Of Interior	886,586,478	7%
Ministry of Finance and	886,281,284	7%
Economic Affairs		
Ministry of Foreign Affairs	825,130,957	6%
Ministry of Defense	648,857,723	5%
Office of The President	554,254,876	4%
Ministry of Agriculture	318,513,695	2%
Sub Total	11,507,439,747	87%
Total Expenditure	13,209,968,191.14	100%

Chart 2: Top Spending Budget Entities as at End November 2019 as a percentage



II. TOP TEN SPENDING BUDGET LINES

Subvention to Public Corporation and Settlement of Confirmed Debt registered as the highest expenditure line items with 15% and 5% of their budgets spent respectively. Travel expenses remains one of the highest expenditure line items, with 2% of the total Travel budget consumed as of end October 2019. However expenditure on Travel has decreased by 3% relative to the same period last year.

Table 4: Top ten budget spending lines for end October 2019

Line Item	Jan - Nov 2018	Jan - Nov 2019	Approved	% of	Y-o-Y
	Exp.	Exp.	Budget for 2019	Budget Line Spent	Growth (%)
Subvention	1,169,097,850	1,986,056,888	2,442,365,000	81%	70%
Settlement of Confirmed Debts	189,825,751	634,821,304	440,000,000	144%	234%
Travel Expenses	316,439,766	306,009,880	335,510,000	91%	-3%
Electricity ,Water & Sewage	127,624,544	259,564,736	238,756,000	109%	103%
Rents and Rates	171,342,546	196,468,900	268,313,000	73%	15%
General Pensions Benefits	112,023,046	190,914,323	300,000,000	64%	70%
Operating Costs	195,181,806	186,303,660	264,717,000	70%	-5%
Training	142,133,749	171,978,707	197,314,000	87%	21%
Purchase of fuel and lubricants	160,145,913	166,093,138	193,363,000	86%	4%
School Improvement Grant	184,182,491	163,195,067	190,800,000	86%	-11%
Food and Food Services	125,403,205	128,635,628	140,690,000	91%	3%
Total for top spending budget lines-August 2019	2,893,400,668	4,390,042,230	5,011,828,000	88%	52%

ANNEX

Annex 1: Budget Absorption by BE for End November 2019

BE	JAN-NOV 2018 EXP.	JAN-NOV 2019 EXP.	APPROVED BUDGET GLF 2019	% OF BUDGET ABSORBED
BE01 - Office of The President	581,026,694	554,254,876	697,663,751	79%
BE02 - National Assembly	105,331,807	100,000,557	139,273,419	72%
BE03 - Judiciary	60,885,043	110,389,132	164,091,692	67%
BE04 - Independent Electoral Commission	75,209,635	19,999,990	29,800,723	67%
BE05 - Public Service Commission	8,380,649	7,417,199	9,900,000	75%
BE06 - National Audit Office	48,543,786	44,001,879	59,426,230	74%
BE07 - Ministry of Defence	556,110,778	648,857,723	726,557,843	89%
BE08 - Ministry of Interior	713,054,478	886,586,478	996,904,978	89%
BE09 - Ministry of Tourism and Culture	32,740,184	30,025,072	43,039,165	70%
BE10 - Ministry of Foreign Affairs	651,821,185	825,130,957	1,257,882,799	66%
BE11 - Attorney General's Chambers & Ministry of Justice	105,805,211	254,953,195	346,162,635	74%
BE12 - Ministry of Finance	789,658,535	886,281,284	837,127,837	106%
BE13 - Pensions and Gratuties	143,996,875	238,431,455	375,678,000	63%
BE14 - Ombudsman	13,719,132	15,832,864	20,241,000	78%
BE15 - Centralized Services	387,834,600	888,857,132	1,340,000,000	66%
BE16 - Ministry of Local Government and Lands	55,614,699	81,301,109	175,381,997	46%
BE17 - Ministry of Agriculture	252,741,387	318,513,695	441,536,840	72%
BE18 - Ministry of Works,Construction & Infrastructure	203,515,389	164,144,235	327,949,083	50%
BE19 - Ministry of Trade,Industry & Employment	81,641,771	80,191,996	111,062,020	72%
BE20 - Ministry of Basic and Secondary Education	1,507,144,681	2,035,201,003	2,069,170,828	98%
BE21 - Ministry of Health and Social Welfare	755,085,673	934,633,513	1,164,067,500	80%
BE22 - Ministry of Youth & Sports	75,519,334	90,090,078	141,276,190	64%
BE23 - Ministry of Enviroment, Climate Change & Nat. Resouces	85,504,712	124,201,670	252,645,495	49%
BE24 - Ministry of Comm,Info & Info Tech	19,110,300	24,052,717	63,577,479	38%
BE25 - Ministry of Fisheries, Water Res. & NA Matters	26,750,565	32,885,040	62,420,000	53%
BE27 - Ministry of Higher Edu., Research, Sci. & Tech.	217,788,119	230,567,460	341,339,522	68%
BE29 - Ministry of Petroleum & Energy	19,291,140	30,307,144	56,951,387	53%
BE31 - Ministry of Women, Children and Social Welfare	3,597,195,158	23,735,652	58,285,475	41%
BE50 - National Debt Service	3,259,776,951	3,529,123,087	4,789,724,934	74%
Grand Total	14,430,798,471	13,209,968,191	17,099,138,822	77%

Annex 2: Salaries and Allowances by Budget Entity for November 2019 compared to End November 2018

BE	Basic	Salaries (BS)	BS Variation	Allo	wances	Allowance Variation
	Jan - Nov 2018	Jan - Nov 2019		Jan - Nov 2018	Jan - Nov 2019	
BE01 - Office of The	31,840,493	50,860,933.74	60%	40,323,964.32	40,985,428.67	2%
President	12.021.550	10.252.771.12	5101	22.525.625.05	2101105510	404
BE02 - National Assembly	12,831,558	19,363,771.42	51%	33,537,636.85	34,841,966.40	4%
BE03 - Judiciary	17,450,647	26,568,506.58	52%	34,151,804.58	58,735,688.61	72%
BE04 - Independent Electoral Commission	4,454,405	5,598,000.00	26%	4,676,230.00	5,261,016.00	13%
BE05 - Public Service	1,081,665	1,557,056.64	44%	1,084,727.17	1,208,050.33	11%
Commission	0.715.040	5 120 054 60	410/	7.262.014.04	5 000 150 04	2204
BE06 - National Audit Office	8,715,048	5,129,054.68	-41%	7,362,914.84	5,008,150.04	-32%
BE07 - Ministry of	131,598,608	200,689,852.22	53%	241,913,790.41	249,801,665.56	3%
Defence BE08 - Ministry of	243,787,962	347,083,951.52	42%	240,400,211.97	277,309,001.86	15%
Interior	243,767,902	347,063,931.32	4270	240,400,211.97	277,309,001.00	1370
BE09 - Ministry of	1,174,794	1,804,544.21	54%	1,259,376.70	1,226,391.41	-3%
Tourism and Culture BE10 - Ministry of	97,573,933	138,299,202.87	42%	100,261,583.95	126,681,699.74	26%
Foreign Affairs	71,313,733	130,299,202.87	4270	100,201,363.93	120,001,099.74	20%
BE11 - Attorney General's	4,488,731	9,703,711.41	116%	8,394,752.18	8,053,126.44	-4%
Chambers & Ministry of Justice						
BE12 - Ministry of	11,155,620	17,946,400.46	61%	20,744,366.73	19,597,861.82	-6%
Finance	2.252.551	1.150.011.00	000/	4.000.420.77	5.77.500.00	250
BE14 - Ombudsman	2,252,661	4,450,944.00	98%	4,998,130.75	6,755,588.08	35%
BE16 - Ministry of Local Government and Lands	19,309,511	27,199,835.38	41%	9,631,090.40	12,829,515.01	33%
BE17 - Ministry of	28,132,277	41,958,208.04	49%	24,774,906.64	27,198,445.14	10%
Agriculture	2.026.007	5.626.005.26	4.407	4 (72 472 02	4 021 202 20	1.40/
BE18 - Ministry of Works,Construction &	3,926,907	5,636,895.26	44%	4,672,473.02	4,031,282.29	-14%
Infrastructure						
BE19 - Ministry of Trade,Industry &	3,599,732	5,819,380.65	62%	3,383,465.79	3,932,489.78	16%
Employment						
BE20 - Ministry of Basic	437,810,454	701,636,720.89	60%	409,270,860.32	497,604,397.92	22%
and Secondary Education BE21 - Ministry of Health	75,570,925	127,623,362.98	69%	117,056,599.47	150,141,928.40	28%
and Social Welfare	13,310,923	127,023,302.98	09%	117,030,399.47	130,141,926.40	2070
BE22 - Ministry of Youth	2,259,705	3,202,153.45	42%	2,048,543.89	2,101,995.60	3%
& Sports BE23 - Ministry of	4,478,114	17,503,446.53	291%	19,048,279.46	15,161,198.02	-20%
Enviroment, Climate	.,170,117	17,505,140.55	25170	17,010,277.40	13,101,170.02	2070
Change & Nat. Resouces	2 420 740	2.021.627.00	C10/	2 407 202 04	2 004 076 45	170/
BE24 - Ministry of Comm,Info & Info Tech	2,438,748	3,921,627.89	61%	2,407,292.94	2,804,976.45	17%
BE25 - Ministry of	3,121,186	4,999,819.21	60%	3,136,125.43	3,507,875.55	12%
Fisheries, Water Res. & NA Matters						
BE27 - Ministry of Higher	2,372,385	6,008,925.64	153%	2,323,130.24	3,137,368.02	35%
Edu., Research, Sci. &						
Tech. BE29 - Ministry of	2,517,183	4,560,545.40	81%	2,618,072.25	3,731,875.18	43%
Petroleum & Energy	2,317,103	7,500,573.40	01/0	2,010,072.23	3,731,073.10	+370
BE31 - Ministry of Women, 6 Welfare	Children and Social					
Total	1,153,943,251.63	1,779,126,851.07	54%	1,339,480,330.30	1,562,051,482.32	17%

Annex 3: Salaries and Allowances by Budget Entity for November 2019 compared to Approved Budget 2019

Budget 2019 E Basic Salaries (BS) Allowances						
	Approved Budget	Nov 2019	% of Budget	Approved	Nov 2019	% of Budget
	Approved Budget	NOV 2019	Spent	Approved Budget	Nov 2019	Spent
BE01 - Office of The President	54,689,551	50,860,934	93%	46,216,500	40,985,429	89%
BE02 - National Assembly	24,966,000	19,363,771	78%	38,307,419	34,841,966	91%
BE03 – Judiciary			111%			114%
BE04 - Independent Electoral	23,936,506	26,568,507	66%	51,405,186	58,735,689	99%
Commission BE05 - Public Service	8,418,479	5,598,000	65%	5,303,619	5,261,016	60%
Commission	2,400,000	1,557,057		2,000,000	1,208,050	
BE06 - National Audit Office	20,701,169	5,129,055	25%	11,599,161	5,008,150	43%
BE07 - Ministry of Defence	230,861,704	200,689,852	87%	202,934,712	249,801,666	123%
BE08 - Ministry of Interior			79%			108%
BE09 - Ministry of Tourism	439,467,987	347,083,952	65%	256,810,799	277,309,002	58%
and Culture BE10 - Ministry of Foreign	2,769,165	1,804,544	73%	2,100,000	1,226,391	87%
Affairs	190,445,739	138,299,203		145,579,080	126,681,700	
BE11 - Attorney General's Chambers & Ministry of Justice	99,600,000	9,703,711	10%	41,952,941	8,053,126	19%
BE12 - Ministry of Finance	24,079,596	17,946,400	75%	27,600,000	19,597,862	71%
BE14 - Ombudsman			68%			85%
BE16 - Ministry of Local	6,576,000	4,450,944	53%	7,905,000	6,755,588	43%
Government and Lands BE17 - Ministry of Agriculture	50,885,375	27,199,835	85%	29,526,622	12,829,515	91%
	49,545,000	41,958,208		30,000,000	27,198,445	
BE18 - Ministry of Works, Construction & Infrastructure	8,731,164	5,636,895	65%	6,000,000	4,031,282	67%
BE19 - Ministry of Trade, Industry & Employment	7,536,485	5,819,381	77%	4,000,000	3,932,490	98%
BE20 - Ministry of Basic and Secondary Education			90%			105%
BE21 - Ministry of Health and	777,168,546	701,636,721	100%	475,247,037	497,604,398	113%
Social Welfare BE22 - Ministry of Youth &	127,537,500	127,623,363	70%	133,000,000	150,141,928	72%
Sports BE23 - Ministry of	4,576,190	3,202,153		2,900,000	2,101,996	
Environment, Climate Change & Nat. Resources	10,245,495	17,503,447	171%	23,000,000	15,161,198	66%
BE24 - Ministry of Comm,Info & Info Tech	4,859,630	3,921,628	81%	3,867,849	2,804,976	73%
BE25 - Ministry of Fisheries,			63%			92%
Water Res. & NA Matters BE27 - Ministry of Higher	7,950,000	4,999,819	75%	3,800,000	3,507,876	58%
Edu., Research, Sci. & Tech. BE29 - Ministry of Petroleum	8,001,311	6,008,926	86%	5,438,211	3,137,368	100%
& Energy	5,325,000	4,560,545		3,750,000	3,731,875	
BE31 - Ministry of Women, Children and Social Welfare	1,389,375		0%	1,000,000	402,500	40%
Total	2,191,273,592	1,779,126,851		1,561,244,136	1,562,051,48 2	

Annex 3: Subvention by Budget Entity for End November 2019 compared to End November 2018

BE	2018	2019	Variation
BE01 OP	123,177,602	110,538,765	-10%
BE07 MOD	2,052,929	2,750,000	34%
BE08 MOI	83,894,200	105,012,592	25%
BE09 MOTC	21,750,000	17,500,000	-20%
BE11 MOJ	14,289,890	17,751,249	24%
BE12 MoFEA	436,391,609	554,538,546	27%
BE15 CENTRALIZED SERVICES	0	42,199,998	0%
BE16 MoLRG	0	4,000,000	0%
BE17 MOA	41,340,030	43,205,881	5%
BE18 MOTWI	25,590,000	35,157,210	37%
BE19 MOTRIE	43,316,343	39,564,053	-9%
BE20 MOBSE	298,586,493	413,593,582	39%
BE21 MOHSW	390,844,008	457,614,619	17%
BE22 MOYS	35,306,553	41,762,060	18%
BE23 MECCNAR	24,747,732	22,000,000	-11%
BE27 MOHERST	76,665,000	78,868,334	3%
Total Subventions	1,617,952,388	1,986,056,888	23%

Annex 4: Subvention by Budget Entity for End November 2019 compared to approved budget

BE	Approved Budegt	JAN-NOV 2019 EXP.	% OF BUDGET ABSORBED
BE01 OP	132,500,000.00	110,538,765	83%
BE07 MOD	3,000,000.00	2,750,000	92%
BE08 MOI	94,000,000.00	105,012,592	112%
BE09 MOTC	21,000,000.00	17,500,000	83%
BE11 MOJ	25,000,000.00	17,751,249	71%
BE12 MoFEA	500,000,000.00	554,538,546	111%
BE15 CENTRALIZED SERVICES	500,000,000.00	42,199,998	8%
BE16 MoLRG	8,000,000.00	4,000,000	50%
BE17 MOA	55,406,940.00	43,205,881	78%
BE18 MOTWI	36,000,000.00	35,157,210	98%
BE19 MOTRIE	57,807,976.00	39,564,053	68%
BE20 MOBSE	327,029,653.00	413,593,582	126%
BE21 MOHSW	480,000,000.00	457,614,619	95%
BE22 MOYS	62,820,000.00	41,762,060	66%
BE23 MECCNAR	27,800,000.00	22,000,000	79%
BE27 MOHERST	120,000,000.00	78,868,334	66%
Total Subventions	1,942,364,569.00	1,986,056,888.26	102%